

HB0566S01 compared with HB0566

~~{Omitted text}~~ shows text that was in HB0566 but was omitted in HB0566S01

inserted text shows text that was not in HB0566 but was inserted into HB0566S01

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1 **Health Care Transparency Amendments**
2026 GENERAL SESSION
STATE OF UTAH
Chief Sponsor: Katy Hall
Senate Sponsor:



2
3 **LONG TITLE**

4 **General Description:**

5 This bill addresses transparency in the Medicaid program.

6 **Highlighted Provisions:**

7 This bill:

- 8 ▶ requires the Division of Integrated Healthcare (division) to ~~{ establish and }~~ maintain a database of certain Medicaid ~~{ encounter }~~ data submitted by managed care organizations;
- 10 ▶ requires certain participants in the Medicaid program to:
 - 11 • have audits conducted by independent auditors;
 - 12 • identify, report on, and repay improper payments; and
 - 13 • develop corrective action plans to address improper payments;
- 14 ▶ requires the Department of Health and Human Services to publish audits, reports of improper payments, and corrective action plans;
- 16 ▶ prohibits conflicts of interest for actuarial firms providing services to Medicaid program participants;
- 18 ▶ provides rulemaking authority, including for sanctions for violations of the provisions of this bill;

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- 20 ▸ defines terms; and
- 21 ▸ makes technical and conforming changes.

Money Appropriated in this Bill:

23 None

Other Special Clauses:

25 None

Utah Code Sections Affected:

27 ENACTS:

28 **26B-3-1201** , Utah Code Annotated 1953

29 **26B-3-1202** , Utah Code Annotated 1953

30 **26B-3-1203** , Utah Code Annotated 1953

31 **26B-3-1204** , Utah Code Annotated 1953

32 **26B-3-1205** , Utah Code Annotated 1953

34 *Be it enacted by the Legislature of the state of Utah:*

35 Section 1. Section **1** is enacted to read:

37 **26B-3-1201. Definitions.**

 12. Managed Care Transparency

As used in this part:

- 39 (1) "Agent" means a person that has express or implied authority to obligate or act on behalf of another person.
- 41 (2) "Affiliated person" means:
- 42 (a) a subcontractor, subsidiary, or parent organization of a risk contractor; or
- 43 (b) a party with a substantial relationship to a risk contractor, including:
- 44 (i) an officer, director, trustee, general partner, managing employee, or other individual who holds a similar position of authority or responsibility, whether through employment or by contract;
- 47 (ii) a shareholder, member, or equity holder that owns, directly or indirectly, 5% or more of any class of equity interest, or any person who would own that interest upon conversion, exercise, or exchange of a convertible security, option, warrant, or similar instrument;
- 51 (iii) a risk contractor's key employee;
- 52 (iv) an immediate family member of a person described in Subsections (2)(b)(i) through (iii);

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- 54 (v) an entity in which a person described in Subsection (2)(b)(i) through (iv) has an ownership interest
of 5% or more, or for which an individual described in Subsections (2)(b)(i) through (iv) serves as
an officer, director, or key employee; or
- 58 (vi) a person acting on behalf of, in concert with, or as an agent of a risk contractor with respect to:
- 60 (A) any duties, functions, activities, or decision-making under the risk contractor's contract with the
department; or
- 62 (B) compliance with state or federal laws, regulations, or guidance.
- 63 (3) "Claim" means a request or demand for payment for a service provided to an enrollee.
- 64 (4) "Conflict of interest" means a circumstance or appearance of a circumstance where an interest in, or
arising from, an arrangement, relationship, transaction, or activity could or does adversely affect a
risk contractor's ability to, as viewed by a reasonable person with knowledge of the relevant facts:
- 68 (a) diligently, effectively, and efficiently perform the risk contractor's duties and responsibilities under
the risk contractor's contract with the department;
- 70 (b) comply with federal and state law; or
- 71 (c) act impartially and in the best interest of the Medicaid program, taxpayers, and Medicaid enrollees.
- 73 (5) "Control" means a person's authority or significant influence over another person's:
- 74 (a) decisions;
- 75 (b) governance;
- 76 (c) management;
- 77 (d) operations;
- 78 (e) finances;
- 79 (f) policies;
- 80 (g) business arrangements;
- 81 (h) staffing;
- 82 (i) Medicaid participation or contracts; or
- 83 (j) compliance with federal and state law.
- 84 (6) "Covered service" means a health or medical service or benefit covered through the Medicaid
program.
- 86 (7) "HIPAA" means the Health Insurance Portability and Accountability Act of 1996, Pub. L. No.
104-191, 110 Stat. 1936, as amended.

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- (8) "Immediate family member" means the same as that term, or the term member of household, is defined in 42 C.F.R. Sec. 1001.2.
- 90 (9) "Improper payment" means:
- 91 (a) a payment:
- 92 (i) the state makes to a risk contractor in error, or in excess;
- 93 (ii) a risk contractor makes, or another person makes on behalf of a risk contractor:
- 94 (A) that should not be made;
- 95 (B) that is made in an incorrect or duplicate amount;
- 96 (C) that is inconsistent with the risk contractor's contract with the department, applicable federal and state law, evidence-based clinical guidelines the division approves, generally accepted accounting principles, or guidance issued by the division;
- 100 (D) to or on behalf of a Medicaid provider, or the Medicaid provider's affiliated person, agent, or subcontractor who was deceased on the date the cost was accrued;or
- 103 (E) for a covered service that is:
- 104 (I) for an individual who, on the date of service, was deceased or incarcerated;
- 105 (II) not a Medicaid-covered service within the scope of the risk contractor's contract;
- 107 (III) not received by the intended individual as indicated on the claim;
- 108 (IV) not medically necessary;
- 109 (V) in a setting or place of service contrary to the Medicaid program;
- 110 (VI) not clearly, accurately, and sufficiently supported by the medical record of the individual receiving the covered service; or
- 112 (VII) not supported by a clean claim that is complete, accurate, timely, properly coded and formatted, and submitted consistent with applicable claims standards and billing {instructions} instructions;
- {or}
- 115 {~~(F) {for services, items, or transactions for which the risk contractor failed to submit to the division timely, complete, and accurate encounter data, or other required data;}~~}
- 118 (iii) made to a Medicaid provider under a sub-capitation or risk-sharing arrangement where the Medicaid provider failed to submit timely, complete, and accurate data necessary to support encounter data reporting;
- 121 (iv) made to a Medicaid provider that, on the date of service:
- 122 (A) was not properly enrolled or certified to participate in the Medicaid program;

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- 123 (B) did not have a valid Medicaid provider agreement; or
124 (C) was not certified as meeting applicable requirements or conditions of participation; or
126 (v) made to a Medicaid provider for a covered service associated with missing, incomplete, erroneous,
or unvalidated encounter data;
- 128 (b) a cost or expense a risk contractor, or risk contractor's subcontractor or agent on the risk contractor's
behalf, incurs:
- 130 (i) in error;
131 (ii) by omission;
132 (iii) as a result of a deficiency in:
- 133 (A) claims adjudication;
134 (B) accounting systems and procedures;
135 (C) internal controls over financial reporting;
136 (D) information systems; or
137 (E) electronic data interchange with Medicaid providers; or
- 138 (iv) as a result of incomplete or inadequate adherence to generally accepted accounting principles;
140 (c) a payment, incurred expense, transfer, or other transaction for which an independent auditor, the
inspector general, or the department determines, consistent with generally accepted accounting
principles and generally accepted auditing standards, that:
- 143 (i) a risk contractor lacks sufficient audit evidence; or
144 (ii) financial information about the payment, expense, transfer, or transaction is misrepresented,
misstated, unreliable, falsified, erroneous, incomplete, or missing, regardless of the pervasiveness or
materiality to the risk contractor's financial statements or financial position;
- 148 (d)
- (i) a risk contractor's payment, incurred expense, transfer, or transaction during the period covered by
an independent auditor's adverse opinion; or
- 150 (ii) the payments, expenses, transfers, and transactions an independent auditor who gives an adverse
opinion, in consultation with the state Medicaid director, is able to reasonably determine resulted in
the adverse opinion;
- 153 (e) if an independent auditor issues a disclaimer of opinion, all payments made, expenses incurred,
transfers, and transactions of a risk contractor during the intended period of the uncompleted or

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prevented audit, unless, no more than 60 days after the date on which the independent auditor issues the disclaimer:

- 157 (i) all impediments to the performance of an independent audit are eliminated to the satisfaction of the
independent auditor and the Medicaid director;
- 159 (ii) the independent auditor conducts and completes a full, independent audit consistent with generally
accepted auditing standards; and
- 161 (iii) the independent auditor issues a complete audit report with a qualified or unqualified opinion;
- 163 (f) a payment, expense incurred, transfer, or transaction incident to or contributing to, directly or
indirectly, the exceptions or qualified matters identified in an independent auditor's qualified
opinion;
- 166 (g) a payment, incurred expense, transfer, or transaction made as a result, in whole or in part, of a
conflict of interest;
- 168 (h) the excess amount of a payment that a Medicaid provider makes to a related party as a result of
higher rates, favorable reimbursement policies or practices, financial incentives, more favorable
terms and conditions, a preference in medical and utilization management practices, or preferences
in market shares;
- 172 (i) a payment made:
- 173 (i) for goods or services, or intracompany or intercompany services, determined on any basis other than
or higher than a market-competitive, arm's length arrangement, with no financial favoritism; and
- 176 (ii) by or on behalf of a risk contractor for the risk contractor's:
- 177 (A) parent organization;
- 178 (B) subcontractor;
- 179 (C) supplier;
- 180 (D) manufacturer;
- 181 (E) distributor; or
- 182 (F) vendor; or
- 183 (j) a payment made to, or for the costs of, a person listed in:
- 184 (i) the United States Department of Health and Human Services' Office of Inspector General's List of
Excluded Individuals/Entities;
- 186 (ii) the CMS National Plan and Provider Enumeration System exclusion list;
- 187 (iii) the United States Social Security Administration death master file;

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- 188 (iv) exclusions or disqualifications from the General Services Administration's System for Award
189 Management; or
- 190 (v) another database described in:
- 191 (A) an agreement between the division and a managed care organization to provide goods and services
192 in the Medicaid program; or
- 193 (B) federal or state law or regulations.
- 194 (10) "Inspector general" means the inspector general of Medicaid services appointed under Section
195 63A-13-201.
- 196 (11) "Key employee" means an employee with authority over:
- 197 (a) clinical operations;
- 198 (b) medical management;
- 199 (c) compliance;
- 200 (d) reporting;
- 201 (e) program integrity;
- 202 (f) contracting;
- 203 (g) network management;
- 204 (h) claims processing;
- 205 (i) utilization review;
- 206 (j) financial management;
- 207 (k) Medicaid provider relations;
- 208 (l) government relations; or
- 209 (m) any other function material to the administration of a Medicaid risk contract.
- 210 (12) "Managed care organization" means a comprehensive full risk managed care delivery system that
211 contracts with the Medicaid program or the Children's Health Insurance Program to deliver health
212 care through a managed care plan.
- 213 (13) "Managed care plan" means a risk-based delivery service model authorized by Section 26B-3-202
214 and administered by a managed care organization.
- 215 (14) "Managing employee" means an individual who:
- 216 (a) exercises operational or managerial control over the employing entity's functions, activities, or units;
217 or
- 218

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- (b) directly or indirectly conducts the employing entity's day-to-day operations, functions, activities, or units.
- 220 {~~(15)~~ {"Medicaid Encounter Data System" means the database that the division establishes in accordance with Subsection 26B-3-1202(1).}}
- 222 (16){(15)} "Medicaid provider" means a person that furnishes, delivers, supplies, produces, orders, prescribes, administers, or dispenses a covered service.
- 224 (17){(16)} "National drug code identifier" means the same as that term is defined in 21 C.F.R. Sec. 207.33.
- 226 (18){(17)} "Ownership interest" means possession of, in an entity:
- 227 (a) legal or beneficial ownership;
- 228 (b) capital interest;
- 229 (c) profit interest;
- 230 (d) controlling interest;
- 231 (e) any combination of the interests described in Subsections {~~(18)(a)~~ } (17)(a) through {~~(d)~~ } (d);
- 232 (f) indirect interest through another entity that has an interest described in Subsections {~~(18)(a)~~ } (17)(a) through (d) in the entity; or
- 234 (g) the right to acquire an interest described in {~~Subsections (18)(a)~~ } Subsections (17)(a) through (d) in the entity upon conversion, exercise, or exchange of a convertible security, option, warrant, or similar instrument.
- 237 (19){(18)} "Parent organization" means an entity that, directly or indirectly, has a majority or greater ownership interest in and control of another entity.
- 239 (20){(19)} "Pass through payment" means the same as that term is defined in 42 C.F.R. Sec. 438.
- 240 (21){(20)} "Protected health information" means the same as that term is defined in 45 C.F.R. Sec. 160.103.
- 242 (22){(21)} "Related party" means:
- 243 (a) a risk contractor's parent organization;
- 244 (b) the subordinate holding company, subsidiary, agent, instrumentality, partnership, joint venture, affiliated person, or subordinate business unit of:
- 246 (i) a risk contractor;
- 247 (ii) a risk contractor's parent organization;
- 248 (iii) a subcontractor;

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- 249 (iv) a risk contractor's agent; or
- 250 (v) a Medicaid provider that is an entity described in Subsections {~~(22)(a)~~ (21)(a), (b)(i) through (iv),
(c)(i) through (iv), (d)(i) through (iv), (e)(i) through (iv), (f), or (g);
- 252 (c) an entity that controls, is controlled by, or is in common control with:
- 253 (i) a risk contractor;
- 254 (ii) a risk contractor's parent organization;
- 255 (iii) a subcontractor;
- 256 (iv) a risk contractor's agent; or
- 257 (v) a Medicaid provider that is an entity described in Subsections {~~(22)(a)~~ (21)(a), (b)(i) through (iv),
(c)(i) through (iv), (d)(i) through (iv), (e)(i) through (iv), (f), or (g);
- 259 (d) an entity that, directly or indirectly, has an ownership interest in:
- 260 (i) a risk contractor;
- 261 (ii) a risk contractor's parent organization;
- 262 (iii) a subcontractor;
- 263 (iv) a risk contractor's agent; or
- 264 (v) a Medicaid provider that is an entity described in Subsections {~~(22)(a)~~ (21)(a), (b)(i) through (iv),
(c)(i) through (iv), (d)(i) through (iv), (e)(i) through (iv), (f), or (g);
- 266 (e) a Medicaid provider that, directly or indirectly, has an ownership interest in:
- 267 (i) a risk contractor;
- 268 (ii) a risk contractor's parent organization;
- 269 (iii) a subcontractor;
- 270 (iv) a risk contractor's agent; or
- 271 (v) a Medicaid provider that is an entity described in Subsections {~~(22)(a)~~ (21)(a), (b)(i) through (iv),
(c)(i) through (iv), (d)(i) through (iv), (e)(i) through (iv), (f), or (g);
- 273 (f) a Medicaid provider with a sub-capitation, risk-sharing, or shared-savings payment arrangement
with a risk contractor; or
- 275 (g) an entity described in {~~Subsections (22)(a)~~ Subsections (21)(a) through (f) that is identified in:
- 276 (i) disclosures;
- 277 (ii) financial statements;
- 278 (iii) an audit;
- 279 (iv) regulatory filings;

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- 280 (v) administrative proceedings;
281 (vi) court proceedings;
282 (vii) federal or state;
283 (A) oversight activities;
284 (B) compliance activities;
285 (C) enforcement activities; or
286 (D) investigative activities; or
287 (viii) state legislative oversight activities.
- 288 (23)~~(22)~~ "Risk contractor" means a person that has, or is seeking to qualify for, a contract with the
department to provide or arrange for covered services to Medicaid program enrollees as:
- 291 (a) a managed care organization;
292 (b) a health insuring organization, a prepaid ambulatory health plan, or prepaid inpatient health plan, as
those terms are defined in 42 C.F.R. Sec. 438.2;
- 294 ~~{(e) {a provider of long-term support services under a Medicaid plan waiver;}}~~
295 (d)~~(c)~~ a highly integrated dual eligible special needs plan or a fully integrated dual eligible special
needs plan, as those terms are defined in 42 C.F.R. Sec. 422.2; or
- 297 (e)~~(d)~~ another type of state-licensed risk-bearing entity that:
298 (i) meets federal and state statutory and regulatory requirements;
299 (ii) assumes full, partial, or shared risk for the cost of covered services; and
300 (iii) may incur loss if the cost of providing the covered services exceeds payments under the entity's
agreement with the division to provide goods or services under the Medicaid program.
- 303 (24)~~(23)~~ "State directed payment" means a contract arrangement that directs the expenditures of a
managed care organization, including to implement value-based purchasing models for:
- 305 (a) Medicaid provider reimbursement;
306 (b) multi-payer reform;
307 (c) Medicaid-specific delivery system reform; or
308 (d) performance improvement incentives, which may include, for Medicaid providers that provide a
specific service under the agreement:
- 310 (i) a minimum fee schedule;
311 (ii) a uniform dollar amount or percentage increase in reimbursement; or
312 (iii) a maximum fee schedule.

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313 (25){(24)} "Subcontractor" means a person that contracts with a risk contractor to provide, arrange
for, manage, or perform a good or service under the risk contractor's agreement with the division,
including:

- 316 (a) a pharmacy benefit manager;
- 317 (b) a behavioral health organization;
- 318 (c) a dental benefit administrator;
- 319 (d) a transportation broker;
- 320 (e) a utilization management organization; or
- 321 (f) an entity that performs:
 - 322 (i) financial management services;
 - 323 (ii) claims processing;
 - 324 (iii) decision support and analytics;
 - 325 (iv) care management;
 - 326 (v) medical policy and utilization review services;
 - 327 (vi) quality improvement activities;
 - 328 (vii) provider network management;
 - 329 (viii) member services;
 - 330 (ix) information systems and technology services;
 - 331 (x) marketing;
 - 332 (xi) staffing services; or
 - 333 (xii) government relations.

334 (26){(25)} "Value add benefits" means benefits offered by a managed care organization in addition to
standard coverage offered through the Medicaid program.

336 (27){(26)} "Value-based purchasing model" means a model for Medicaid provider reimbursement that
recognizes value or outcomes over volume of services, including:

- 338 (a) pay for performance; or
- 339 (b) bundled payments.

334 Section 2. Section 2 is enacted to read:

335 **26B-3-1202. Medicaid managed care quality data -- {~~Medicaid Encounter Data System~~}**
Database -- Reporting requirements -- Rulemaking authority.

343 (1)

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- (a) The division shall ~~{ create and }~~ maintain a ~~{ Medicaid Encounter Data System }~~ relational database to collect, process, store, and report on covered services provided to all enrollees in managed care plans as described in this section.
- 346 (b) For each managed care plan, a managed care organization shall quarterly submit to the division in a
format that complies with HIPAA and rules made by the division, the following data:
- 349 (i) the total count of services rendered, by billing code and Medicaid provider;
- 350 (ii) total spending on medical claims, non-claims expenditures, and non-benefit services;
- 352 (iii) total spending on pass through payments and state directed payments by Medicaid provider;
- 354 (iv) total spending ~~{, including funds from state and federal sources }~~ :
- 355 (A) by billing code;
- 356 (B) by Medicaid provider, including public and private Medicaid providers;
- 357 (C) on mandatory Medicaid benefits; and
- 358 (D) on optional Medicaid benefits, including value add benefits;
- 359 (v) total number and share of enrollees receiving care in an emergency room;
- 360 (vi) total claims and spending on services delivered in an emergency room;
- 361 (vii) total spending on services delivered by a subcontractor or managed care organization's related
party, by service type;
- 363 (viii) total spending on prescription drugs for each national drug code identifier; and
- 364 (ix) total number and share of enrollees ~~{ who did not file any claims }~~ for whom no claims were filed.
- 359 (c) The division shall ensure that the database is:
- 360 (i) capable of reporting the data described in Subsection (1)(b) in a format that:
- 361 (A) allows the data to be downloaded;
- 362 (B) is searchable; and
- 363 (C) is machine readable; and
- 364 (ii) easily accessible to the public through a link posted in a conspicuous place on the division's website.
- 366 (d) The division shall update the data described in Subsection (1)(b) in the database no more than 30
days after the deadline the division sets for a managed care plan to report the data each quarter.
- 369 (e) When publishing the data described in Subsection (1)(b)(iv), the division shall identify whether the
source of funding for the reported spending is federal or state funds.
- 372 (f) The division may use existing databases to fulfill the requirements of this Subsection (1).
- 365 (2)

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- (a) A managed care organization shall submit to the division complete copies of all data, reports, and disclosures the managed care organization submits to CMS related to the managed care organization's participation in the Medicaid program no later than 30 days after the day on which the managed care organization submits the data, report, or disclosure to CMS.
- 369 (b) No later than 30 days after the day on which the division receives a submission described in Subsection (2)(a), the division shall post the submission on the division's website{-} :
- 382 (i) in a format that is searchable and machine readable; and
- 383 (ii) through a link that is easily accessible to the public and posted in a conspicuous place on the division's website.
- 372 (c) The division shall redact protected health information from a submission before posting the submission on the division's website as described in Subsection (2)(b).
- 374 (3) A managed care organization shall certify in writing that the data, reports, and disclosures the managed care organization submits to the division under Subsections (1) and (2) are accurate and complete.
- 377 (4) If a managed care organization contracts with a subcontractor to provide products or services for medical assistance, and the subcontractor collects the data described in Subsection (1):
- 380 (a) the managed care organization shall collect the data from the subcontractor to submit to the division; and
- 382 (b) the subcontractor shall provide to the managed care organization access to the data in a manner that complies with HIPAA.
- 384 (5) The department shall require that each managed care contract includes a provision that requires a managed care plan to comply with this section and rules the department makes under this section, subject to sanctions provided in accordance with Section 26B-3-108.
- 388 (6) If the division, under rules made by the department in accordance with Section 26B-3-108, or the federal government, sanctions a managed care organization {~~is sanctioned~~} with termination from the Medicaid program, the managed care organization is not eligible to enter into a new contract with the department:
- 391 (a) until five years after the date on which the managed care organization was terminated; and
- 393 (b) unless the managed care organization submits to the department a written explanation of action the managed care organization has taken to ensure the managed care organization's compliance with this section.

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- 396 (7)
- (a) The division shall annually publish a report that includes a summary of, and managed care organization-specific measures of, managed care organizations' financial performance and service utilization.
- 399 (b) The division shall annually submit the report described in Subsection (7)(a), on or before November 1 each year, to the Health and Human Services Interim Committee and the Social Services Appropriations Committee.
- 402 (8)
- (a) The division shall make publicly available on the {~~Medicaid Encounter Data System~~} database described in Subsection (1), and, upon request of a member of the public, in print format:
- 404 (i) the data described in Subsection (1);
- 405 (ii) medical loss ratio audited reports;
- 406 (iii) audited financial statements for:
- 407 (A) all managed care organizations; and
- 408 (B) any subcontractor or managed care organization's related party that provides products or services to a managed care organization; and
- 410 (iv) the report described in Subsection (7).
- 411 (b) The division shall ensure that financial data and encounter data published under this section is deidentified.
- 413 ~~{(c) {The Medicaid Encounter Data System database shall be easily accessible to the public through a link posted in a conspicuous place on the division's website.}}~~
- 415 (9)
- (a) Unless otherwise provided by applicable state or federal law, a submission a managed care organization submits to the division in accordance with this section is a public record under Title 63G, Chapter 2, Government Records Access and Management Act.
- 419 (b) Except as provided in Subsection (9)(c), a risk contractor, subcontractor, {~~parent organization, Medicaid provider,~~} or an affiliated person of the risk contractor or subcontractor, may not make a claim of business confidentiality under Section 63G-2-309 for any data, information, report, or disclosure submitted to the division under this section.
- 423 (c) Subsection (9)(b) does not apply to commercial information or nonindividual financial information described in Subsection 63G-2-305(2).

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- 437 (d) If a person described in Subsection (9)(b) makes a claim of business confidentiality in accordance
438 with Subsection 63G-2-305(2) as described in Subsection (9)(c), the division shall redact the
439 information that is subject to the claim of business confidentiality before publishing, posting, or
440 otherwise making the submission public.
- 425 (10) Nothing in this section shall be construed to alter or preempt the requirements for protecting health
426 information under HIPAA.
- 427 (11) The department shall make rules in accordance with Title 63G, Chapter 3, Utah Administrative
428 Rulemaking Act, to implement this section, including to establish:
- 429 (a) deadlines and procedures for a managed care organization to submit the data and information
430 described in Subsection (1); and
- 431 (b) required format, ~~redactions,~~ and ~~{redactions-}~~ deidentification for submissions required under this
432 section.
- 443 Section 3. Section 3 is enacted to read:
- 444 **26B-3-1203. Risk contractor audits.**
- 445 (1) Each risk contractor and subcontractor shall annually contract with an independent auditor to
446 conduct an independent audit, performed in accordance with generally accepted auditing standards,
447 of the risk contractor's or subcontractor's:
- 448 (a) financial statements;
- 449 (b) compliance with federal and state law; and
- 450 (c) internal controls.
- 451 (2) An auditor that conducts an audit as described in this section shall:
- 452 (a) be independent;and
- 453 ~~{(b) {have no relationship to any of the following within the five years before the audit:}-}~~
- 454 ~~{(i) {the risk contractor's:}-}~~
- 455 ~~{(A) {parent organization;-}~~
- 456 ~~{(B) {subcontractor;-}~~
- 457 ~~{(C) {related party; or}-}~~
- 458 ~~{(D) {affiliated person; or}-}~~
- 459 ~~{(ii) {the subcontractor's:}-}~~
- 460 ~~{(A) {risk contractor;-}~~
- 461 ~~{(B) {parent organization;-}~~

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- 451 {~~(C)~~ {~~related party; or~~ }
452 {~~(D)~~ {~~affiliated person.~~ }
459 (b) have no conflicts of interest that would violate generally accepted auditing standards.
453 (3) An audit conducted under this section is in addition to audits and investigations the department
conducts in accordance with Section 26B-3-129.
455 (4)
(a) A risk contractor shall repay any payment, expense, transfer, or transaction that contributes to,
directly or indirectly, the exceptions or qualified matters identified in a qualified opinion that an
independent auditor issues for an audit under this section.
458 (b) The risk contractor shall make the repayment described in Subsection (4)(a) no later than 30 days
after the day on which the independent auditor issues the qualified opinion.
461 (5) Before an audit under this section commences, the risk contractor or subcontractor shall:
462 (a) provide the independent auditor with a written waiver of confidentiality; and
463 (b) authorize and direct the independent auditor to share the independent auditor's progress, findings,
reports, opinions, management letters, and working papers with the division and the inspector
general.
466 (6)
(a) Audit reports, findings, opinions, management letters, and working papers an independent auditor
provides to the division under Subsection (4)(b), are public records under Title 63G, Chapter 2,
Government Records Access and Management Act.
470 (b) Except as provided in Subsection (6)(c), the department shall publish on the department's website,
without redactions, the records described in Subsection (6)(a), no later than 15 business days after
the day on which the division receives the records.
473 (c) The division may delay the publication of records described in Subsection (6)(a) of a forensic audit
if a state or federal investigation requires a delay.
482 (7) The department shall make rules in accordance with Title 63G, Chapter 3, Utah Administrative
Rulemaking Act, and consistent with Section 26B-3-108, to establish:
475 (7){(a)} {The department shall make rules in accordance with Title 63G, Chapter 3, Utah
Administrative Rulemaking Act, and consistent with Section 26B-3-108, to establish} sanctions for
a risk contractor that receives from an independent audit:
478

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(a){(i)} a qualified audit opinion, which shall require resolution no later than 180 days after the day on which the independent auditor issues the qualified audit opinion;

480 (b){(ii)} a disclaimer of opinion, which shall require:

481 (i){(A)} resolution no later than 90 days after the day on which the independent auditor issues the disclaimer of opinion; and

483 (ii){(B)} additional sanctions if the risk contractor does not complete resolution as described in Subsection ~~{(7)(b)(i)}~~ (7)(a)(ii)(A); and

485 (c){(iii)} an adverse opinion{-}; and

493 (b) an appeal process for a risk contractor to appeal sanctions.

494 Section 4. Section 4 is enacted to read:

495 **26B-3-1204. Identifying improper payments -- Repayment -- Prevention.**

488 (1) Each risk contractor and subcontractor shall quarterly:

489 (a) identify and document all improper payments;

490 (b) conduct a root cause analysis for each type of improper payment;

491 (c) repay all improper payments no later than 30 days after the day on which the report described in Subsection (2) is due; and

493 (d) develop and implement a corrective action plan that includes improvements in policies, procedures, accounting, financial management, internal controls, information systems, reporting, staffing, or training necessary to address improper payments.

497 (2)

(a) Each risk contractor and subcontractor shall quarterly submit to the division a report of the risk contractor's or subcontractor's improper payments, root cause analyses, and corrective action plan.

500 (b) The department shall publish the reports described in Subsection (2)(a) on the department's website.

502 (3) The department shall make rules in accordance with Title 63G, Chapter 3, Utah Administrative Rulemaking Act, to establish:

504 (a) due dates for the submission of reports described in Subsection (2); and

505 (b) sanctions for a risk contractor's or subcontractor's failure to repay as described in Subsection (1)(c), consistent with Section 26B-3-108.

515 Section 5. Section 5 is enacted to read:

516 **26B-3-1205. Actuary conflicts of interest prohibited.**

517

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(1) The department may not engage, employ, or contract with an actuary or actuarial firm to provide actuarial services related to the Medicaid program that:

509 (1){(a)} ~~{A}~~ provides actuarial services related to the Medicaid program, either directly to a risk
contractor or subcontractor ~~{ may not engage } , { employ, or contract with, either directly }~~ or
through a risk contractor's or subcontractor's parent organization or affiliated person ~~{ , an actuary or~~
actuarial firm that: } ;

512 {(a)} ~~{ provides or has provided actuarial services to: }~~

513 {(i)} ~~{ the department related to the Medicaid program within the preceding five years; }~~

514 {(ii)} ~~{ another risk contractor or subcontractor that: }~~

515 {(A)} ~~{ participates in the Medicaid program; or }~~

516 {(B)} ~~{ has participated in or sought to participate in the Medicaid program within the preceding three~~
~~years; or }~~

518 (iii){(b)} ~~{ a parent organization of }~~ has provided actuarial services related to the Medicaid program,
either directly to a risk contractor or subcontractor , or through a risk contractor's or subcontractor's
parent organization or affiliated person within the preceding ~~{ three years }~~ 12 months; or

520 (b){(c)} has any ownership interest in, control in, or compensation arrangement with { : } a risk
contractor or subcontractor, or with the risk contractor's or subcontractor's parent organization or
affiliated person, related to the Medicaid program.

521 {(i)} ~~{ the department; or }~~

522 {(ii)} ~~{ any other risk contractor or subcontractor that participates in or is seeking to participate in the~~
~~Medicaid program. }~~

524 (2)

(a) A relationship described in Subsection (1) is a conflict of interest.

525 (b) A conflict described in Subsection (1) is not cured by any policy or practice of the actuary or
actuarial firm, including informational barriers or ethical walls.

527 (3) Before engaging, employing, or contracting with an actuary or actuarial firm, a risk contractor or
subcontractor shall verify and certify to the division that the actuary or actuarial firm does not have
a conflict of interest described in Subsection (1).

530 (4) If a risk contractor or subcontractor engages, employs, or contracts with an actuary or actuarial firm
with a conflict of interest described in Subsection (1), the risk contractor or subcontractor is subject
to sanctions the department provides in accordance with Section 26B-3-108.

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- 534 (5) If an actuary or actuarial firm with a conflict of interest described in Subsection (1) produces
actuarial work for a risk contractor or subcontractor:
- 536 (a) the actuarial work is void; and
- 537 (b) no party, including a risk contractor, a subcontractor, or the department, may rely on the actuarial
work.

543 Section 6. **Effective date.**

Effective Date.

This bill takes effect on May 6, 2026.

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